

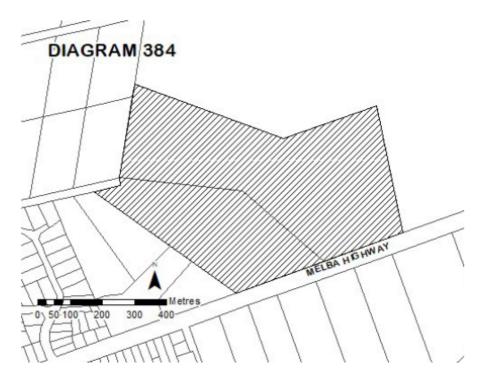
HERITAGE COUNCIL DETERMINATION

Determination Date	6 June 2024
Place/Object Name	Gulf Station ('the Place')
Location	1029 Melba Highway, Yarra Glen, Wurundjeri Country
VHR Number	H0384
Category	Registered Place

DETERMINATION

The Heritage Council of Victoria determined on 6 June 2024 that, in accordance with section 62 of the *Heritage Act 2017* (Vic) ('the Act'), the above Place is to be amended in the Victorian Heritage Register ('VHR') by:

 including additional land, so as to comprise all of the place shown hatched on Diagram 384 encompassing all of Allotment 12A/PP2292 Parish of Burgoyne and Lot 5 on Plan of Subdivision 420529:



 determining categories of works or activities which may be carried out in relation to the Place for which a permit is not required ('permit exemptions') in accordance with the **Annexure 1**.



The Heritage Council also determined to:

• amend the reasons why the Place is included in the VHR based on the Heritage Council criteria, specifically Criterion A and Criterion D.

BACKGROUND

The cultural heritage significance of Gulf Station was recognised when it was included in the Register of Historic Buildings in 1976.

On 4 March 2024, the Executive Director made and accepted an application to amend the registration of the Place to ensure it is consistent with current practices under the Act.

BASIS OF RECOMMENDATION

The Executive Director recommended that the Heritage Council amend this registration in accordance with sub-sections 40(4)(c) (i) and (ii) of the Act. Reasons for this recommendation were set out in a Recommendation report ('Recommendation') received by the Heritage Council, in relation to both sub-sections being:

- The additional land is of cultural heritage significance. It contains farmland, flower and vegetable gardens and an orchard that are part of the place's significance.
- The land proposed for inclusion is and has been used in conjunction with the place. The land proposed for inclusion has been used in conjunction with the place, dating back to the 1850s.
- There has been a long tradition of use at Gulf Station for farming, for flower and vegetable gardens, and for orcharding. Unregulated development of the land has the potential to substantially lessen the cultural heritage significance of the place.
- If any of the land were developed, there is also the potential for the location, form, design and materials of any new buildings to impact upon the modest timber slab buildings and their representation of Victoria's earliest farming heritage, substantially reducing the State-level cultural heritage significance of the place.
- Including additional land will ensure that all works are managed through a
 permit approvals process consistent across the entirety of this place and would
 provide certainty for all parties.
- The current extent of registration, which is limited to the buildings and their footprints, is insufficient to protect, conserve and allow for a proper understanding of the place. An integral part of Gulf Station's significance is the relationship between the timber slab buildings and the surrounding remnant farmland.
- Without permit control, the timber slab farm buildings and bucolic setting could potentially be overshadowed or otherwise impacted by new buildings which, depending upon their siting, height, form, scale and materials, can affect the setting or context of the place and its history.



- Including an area of land around the buildings will enable new buildings and works in close proximity to the historic buildings to be managed under a permit process.
- Inclusion of an area around the building provides an historically relevant setting for the place.

SUBMISSION

One submission was received by the Heritage Council in relation to this matter. It did not require a hearing.

The Yarra Ranges Shire Council supported the Recommendation. Among its comments were:

- The recommendation to vary the current VHR boundaries would provide greater consistency with the Heritage Overlay and land surrounding the place is important to the protection and conservation of the place which also contributes to the understanding of the place.
- Yarra Ranges Shire Council sees the benefit in varying the current extent of registration, which is limited to the buildings and their footprints, and likely insufficient to protect, conserve and allow for a proper understanding of the place. The additional land is of cultural heritage significance.
- Including additional land will ensure that all works are managed through a
 permit approvals process consistent across the entirety of this place and would
 provide certainty for all parties. Including the area of land around the buildings
 will enable new buildings and works in close proximity to the historic buildings
 to be managed under a permit process and provides an historically relevant
 setting for the place.

HERITAGE COUNCIL'S FINDINGS

The Heritage Council accepts the Executive Director's Recommendation and the rationale provided in the Recommendation.

The views of the Yarra Ranges Shire Council are consistent with this.

The amendment to include additional land to the current Registration responds to the specific circumstances of the site, including protecting the pastoral setting of the station complex.

The additional land will provide for the conservation, protection and management of the Place.

The reasons why the Place is included in the Register are also accepted to be amended in accordance with the Recommendation. This is, however, a qualified finding by the Heritage Council. The amended statement does not acknowledge Aboriginal dispossession, evidenced by recent investigations of the Place by the National Trust. This should be added when the information becomes publicly available. More broadly, the Council records its view that a contemporary and inclusive cultural lens should be incorporated in relation to future amendments to statements of significance and amended statements of significance.



In the same context:

- Reference in the statement of significance, under 'Why is it significant?' where the phrase 'representative of Victoria's earliest farming heritage' is used, should be amended as it does not take account of pre-colonisation use of the land; and
- The 'Further information' section which includes Traditional Owner Information and Victorian Aboriginal Heritage Register items should include the date that applies to the statement (as is included under the headings of 'Integrity', 'Intactness' and 'Condition).

The proposed categories of works or activities which may be carried out in relation to the place for which a permit is not required (specific permit exemptions) would not harm the cultural heritage significance of the place (section 49(3)(a) of the Act).

Professor Philip Goad

Chair, Heritage Council of Victoria



ANNEXURE 1 – PERMIT EXEMPTIONS

The categories of works or activities which may be carried out in relation to the Place for which a permit is not required ('permit exemptions') to be included, pursuant to section 49(3)(a) of the *Heritage Act 2017* (Vic) as follows:

Introduction

A <u>heritage permit</u> is required for all works and activities undertaken in relation to VHR places and objects. Certain works and activities are <u>exempt from a heritage permit</u>, if the proposed works will not harm the cultural heritage significance of the heritage place or object.

Permit Policy

The 1998 'Gulf Station, Yarra Glen Conservation Policy and Plan', prepared by Meredith Gould Architects Pty. Ltd provides some useful guidance for managing change at the place. It is recommended that this Conservation Policy is updated or renewed to assist in managing the place in a manner which respects its cultural heritage significance.

Permit Exemptions

General Exemptions

General exemptions apply to all places and objects included in the VHR. General exemptions have been designed to allow everyday activities, maintenance and changes to your property, which do not harm its cultural heritage significance, to proceed without the need to obtain approvals under the Act.

Specific exemptions may also apply to your registered place or object. If applicable, these are listed below. Specific exemptions are tailored to the conservation and management needs of an individual registered place or object and set out works and activities that are exempt from the requirements of a permit. Specific exemptions prevail if they conflict with general exemptions.

Find out more about heritage permit exemptions here

Specific Exemptions

The works and activities below are not considered to cause harm to the cultural heritage significance of the Gulf Station subject to the following guidelines and conditions:

Guidelines

- Where there is an inconsistency between permit exemptions specific to the registered place or object ('specific
 exemptions') established in accordance with either section 49(3) or section 92(3) of the Act and general exemptions
 established in accordance with section 92(1) of the Act specific exemptions will prevail to the extent of any
 inconsistency.
- In specific exemptions, words have the same meaning as in the Act, unless otherwise indicated. Where there is an inconsistency between specific exemptions and the Act, the Act will prevail to the extent of any inconsistency.
- Nothing in specific exemptions obviates the responsibility of a proponent to obtain the consent of the owner of the
 registered place or object, or if the registered place or object is situated on Crown Land the land manager as defined
 in the Crown Land (Reserves) Act 1978, prior to undertaking works or activities in accordance with specific
 exemptions.
- 4. If a Cultural Heritage Management Plan in accordance with the Aboriginal Heritage Act 2006 is required for works covered by specific exemptions, specific exemptions will apply only if the Cultural Heritage Management Plan has been approved prior to works or activities commencing. Where there is an inconsistency between specific exemptions and a Cultural Heritage Management Plan for the relevant works and activities, Heritage Victoria must be contacted for advice on the appropriate approval pathway.
- 5. Specific exemptions do not constitute approvals, authorisations or exemptions under any other legislation, Local Government, State Government or Commonwealth Government requirements, including but not limited to the Planning and Environment Act 1987, the Aboriginal Heritage Act 2006, and the Environment Protection and Biodiversity Conservation Act 1999 (Cth). Nothing in this declaration exempts owners or their agents from the responsibility to obtain relevant planning, building or environmental approvals from the responsible authority where applicable.



- Care should be taken when working with heritage buildings and objects, as historic fabric may contain dangerous and poisonous materials (for example lead paint and asbestos). Appropriate personal protective equipment should be worn at all times. If you are unsure, seek advice from a qualified heritage architect, heritage consultant or local Council heritage advisor.
- 7. The presence of unsafe materials (for example asbestos, lead paint etc) at a registered place or object does not automatically exempt remedial works or activities in accordance with this category. Approvals under Part 5 of the Act must be obtained to undertake works or activities that are not expressly exempted by the below specific exemptions.
- All works should be informed by a Conservation Management Plan prepared for the place or object. The Executive Director is not bound by any Conservation Management Plan and permits still must be obtained for works suggested in any Conservation Management Plan.

Conditions

- All works or activities permitted under specific exemptions must be planned and carried out in a manner which
 prevents harm to the registered place or object. Harm includes moving, removing or damaging any part of the
 registered place or object that contributes to its cultural heritage significance.
- If during the carrying out of works or activities in accordance with specific exemptions original or previously hidden or inaccessible details of the registered place are revealed relating to its cultural heritage significance, including but not limited to historical archaeological remains, such as features, deposits or artefacts, then works must cease and Heritage Victoria notified as soon as possible.
- If during the carrying out of works or activities in accordance with specific exemptions any Aboriginal cultural heritage
 is discovered or exposed at any time, all works must cease and the Secretary (as defined in the Aboriginal Heritage
 Act 2006) must be contacted immediately to ascertain requirements under the Aboriginal Heritage Act 2006.
- If during the carrying out of works or activities in accordance with specific exemptions any munitions or other
 potentially explosive artefacts are discovered, Victoria Police is to be immediately alerted and the site is to be
 immediately cleared of all personnel.
- 5. If during the carrying out of works or activities in accordance with specific exemptions any suspected human remains are found the works or activities must cease. The remains must be left in place and protected from harm or damage. Victoria Police and the State Coroner's Office must be notified immediately. If there are reasonable grounds to believe that the remains are Aboriginal, the State Emergency Control Centre must be immediately notified on 1300 888 544, and, as required under s.17(3)(b) of the Aboriginal Heritage Act 2006, all details about the location and nature of the human remains must be provided to the Secretary (as defined in the Aboriginal Heritage Act 2006).

Exempt works and activities

The continuation of existing agricultural practices including management of livestock, grazing, cultivation, and other
processes necessary for usual agricultural operation.